Departmental
Findings of Fact and Order
Air Emission License
After-the-Fact

After review of the air emissions license application, staff investigation reports and other documents in the applicant's file in the Bureau of Air Quality, pursuant to 38 M.R.S.A., Section 344 and Section 590, the Department finds the following facts:

#### I. REGISTRATION

#### A. Introduction

The Air Emission License for Bethel Furniture Stock, Inc. (BFS) located in Bethel, Maine expired on December 20, 2004. BFS has applied to renew their expired license permitting the operation of emission sources associated with their manufacturing facility. BFS operates a wood products firm which processes logs to make furniture parts.

#### B. Emission Equipment

The following equipment is addressed in this air emission license:

#### **Fuel Burning Equipment**

Equipment	Maximum Capacity (MMBtu/hr)	Fuel Type	Post Combustion Control Equipment	Stack #
Boiler #1	8.4	Wood Waste	Cyclone	1
Boiler #4	13.0	Wood Waste	Multiclone &	4
			Ash Re-injections	

BFS also operates equipment including but not limited to saws, planers, shapers, and molders.

BFS uses small amounts of VOC containing material, mostly as sanding sealer. Assuming the sealer is 100% VOC, the amount used will still emit less than 1.0 ton/year of VOC and is therefore an insignificant activity. BFS keeps records to demonstrate emissions from the use of sealers does not exceed 1.0 ton/year.

## Departmental Findings of Fact and Order Air Emission License After-the-Fact

#### C. Application Classification

The previous air emission license for BFS expired on December 20, 2004. A complete application was not submitted on time, therefore BFS is considered to be an existing source applying for an after-the-fact renewal. The Department has determined the facility is a minor source and the application has been processed through Chapter 115 of the Department's regulations.

2

#### II. BEST PRACTICAL TREATMENT (BPT)

#### A. Introduction

In order to receive a license the applicant must control emissions from each unit to a level considered by the Department to represent Best Practical Treatment (BPT), as defined in Chapter 100 of the Department regulations. Separate control requirement categories exist for new and existing equipment as well as for those sources located in designated non-attainment areas.

BPT for an after-the-fact renewal requires an analysis similar to a Best Available Control Technology analysis per Chapter 115 of the Department's regulations.

#### B. Boilers #1 & #4

Boilers #1 and #4 were both installed prior to 1989 and are therefore not subject to the New Source Performance Standards (NSPS) Subpart Dc for steam generating units greater than 10 MMBtu/hr manufactured after June 9, 1989.

A summary of the BPT analysis for Boilers #1 and #4 is the following:

- 1. The total fuel use for the facility shall not exceed 7,300 ton/year (12-month rolling total) of wood based on a moisture content of 40%.
- 2. BFS shall use the following formula, when necessary, to convert fuel use records to 40% moisture:

Tons Wood at  $40\% = (Tons Wood at M\%) \times [(100-M)/60]$ 

where M = the moisture content of the actual wood fired

- 3. BFS shall continuously operate the cyclone on the exhaust from Boiler #1 when Boiler #1 is in operation.
- 4. BFS shall continuously operate the multiclone with ash re-injection on Boiler #4 when Boiler #4 is in operation.

# Departmental Findings of Fact and Order Air Emission License After-the-Fact

5. Chapter 103 regulates PM emission limits, however in this case a BPT analysis for PM determined a more stringent limit of 0.55 lb/MMBtu was appropriate and shall be used. The  $PM_{10}$  limits are derived from the PM limits.

3

- 6. SO<sub>2</sub>, NO<sub>x</sub>, CO, and VOC emission limits are based upon AP-42 data dated 9/03.
- 7. Visible emissions from Boiler #1 and Boiler #4 shall each not exceed 30% opacity on a six (6) minute block average, except for no more than two (2) six (6) minute block averages in a continuous 3-hour period.

#### C. Annual Emissions

BFS shall be restricted to the following annual emissions, based on a 12 month rolling total:

### Total Licensed Annual Emission for the Facility Tons/year

(used to calculate the annual license fee)

	PM	$PM_{10}$	$SO_2$	$NO_x$	CO	VOC
Boilers	21.7	21.7	1.0	19.3	23.7	0.7
Total TPY	21.7	21.7	1.0	19.3	23.7	0.7

#### III.AMBIENT AIR QUALITY ANALYSIS

According to the Maine Regulations Chapter 115, the level of air quality analyses required for a renewal source shall be determined on a case-by case basis. Modeling and monitoring are not required for a renewal if the total emissions of any pollutant released do not exceed the following:

<u>Pollutant</u>	Tons/Year
PM	25
$PM_{10}$	25
$SO_2$	50
$NO_x$	100
СО	250

Based on the above total facility emissions, BFS is below the emissions level required for modeling and monitoring.

# Departmental Findings of Fact and Order Air Emission License After-the-Fact

#### **ORDER**

4

Based on the above Findings and subject to conditions listed below, the Department concludes that the emissions from this source:

- will receive Best Practical Treatment,
- will not violate applicable emission standards,
- will not violate applicable ambient air quality standards in conjunction with emissions from other sources.

The Department hereby grants Air Emission License A-134-71-I-N subject to the following conditions:

#### STANDARD CONDITIONS

- (1) Employees and authorized representatives of the Department shall be allowed access to the licensee's premises during business hours, or any time during which any emissions units are in operation, and at such other times as the Department deems necessary for the purpose of performing tests, collecting samples, conducting inspections, or examining and copying records relating to emissions (Title 38 MRSA §347-C).
- (2) The licensee shall acquire a new or amended air emission license prior to commencing construction of a modification, unless specifically provided for in Chapter 115. [MEDEP Chapter 115]
- (3) Approval to construct shall become invalid if the source has not commenced construction within eighteen (18) months after receipt of such approval or if construction is discontinued for a period of eighteen (18) months or more. The Department may extend this time period upon a satisfactory showing that an extension is justified, but may condition such extension upon a review of either the control technology analysis or the ambient air quality standards analysis, or both. [MEDEP Chapter 115]
- (4) The licensee shall establish and maintain a continuing program of best management practices for suppression of fugitive particulate matter during any period of construction, reconstruction, or operation which may result in fugitive dust, and shall submit a description of the program to the Department upon request. [MEDEP Chapter 115]
- (5) The licensee shall pay the annual air emission license fee to the Department, calculated pursuant to Title 38 M.R.S.A. §353. [MEDEP Chapter 115]
- (6) The license does not convey any property rights of any sort, or any exclusive privilege. [MEDEP Chapter 115]

# Departmental Findings of Fact and Order Air Emission License After-the-Fact

(7) The licensee shall maintain and operate all emission units and air pollution systems required by the air emission license in a manner consistent with good air pollution control practice for minimizing emissions. [MEDEP Chapter 115]

5

- (8) The licensee shall maintain sufficient records to accurately document compliance with emission standards and license conditions and shall maintain such records for a minimum of six (6) years. The records shall be submitted to the Department upon written request. [MEDEP Chapter 115]
- (9) The licensee shall comply with all terms and conditions of the air emission license. The filing of an appeal by the licensee, the notification of planned changes or anticipated noncompliance by the licensee, or the filing of an application by the licensee for a renewal of a license or amendment shall not stay any condition of the license. [MEDEP Chapter 115]
- (10) The licensee may not use as a defense in an enforcement action that the disruption, cessation, or reduction of licensed operations would have been necessary in order to maintain compliance with the conditions of the air emission license. [MEDEP Chapter 115]
- (11) In accordance with the Department's air emission compliance test protocol and 40 CFR Part 60 or other method approved or required by the Department, the licensee shall:
  - A. perform stack testing to demonstrate compliance with the applicable emission standards under circumstances representative of the facility's normal process and operating conditions:
    - 1. within sixty (60) calendar days of receipt of a notification to test from the Department or EPA, if visible emissions, equipment operating parameters, staff inspection, air monitoring or other cause indicate to the Department that equipment may be operating out of compliance with emission standards or license conditions; or
    - 2. pursuant to any other requirement of this license to perform stack testing.
  - B. install or make provisions to install test ports that meet the criteria of 40 CFR Part 60, Appendix A, and test platforms, if necessary, and other accommodations necessary to allow emission testing; and
  - C. submit a written report to the Department within thirty (30) days from date of test completion.

[MEDEP Chapter 115]

# Departmental Findings of Fact and Order Air Emission License After-the-Fact

- (12) If the results of a stack test performed under circumstances representative of the facility's normal process and operating conditions indicate emissions in excess of the applicable standards, then:
  - A. within thirty (30) days following receipt of such test results, the licensee shall re-test the non-complying emission source under circumstances representative of the facility's normal process and operating conditions and in accordance with the Department's air emission compliance test protocol and 40 CFR Part 60 or other method approved or required by the Department; and
  - B. the days of violation shall be presumed to include the date of stack test and each and every day of operation thereafter until compliance is demonstrated under normal and representative process and operating conditions, except to the extent that the facility can prove to the satisfaction of the Department that there were intervening days during which no violation occurred or that the violation was not continuing in nature; and
  - C. the licensee may, upon the approval of the Department following the successful demonstration of compliance at alternative load conditions, operate under such alternative load conditions on an interim basis prior to a demonstration of compliance under normal and representative process and operating conditions.

[MEDEP Chapter 115]

- (13) Notwithstanding any other provisions in the State Implementation Plan approved by the EPA or Section 114(a) of the CAA, any credible evidence may be used for the purpose of establishing whether a person has violated or is in violation of any statute, regulation, or Part 70 license requirement. [MEDEP Chapter 115]
- (14) The licensee shall maintain records of malfunctions, failures, downtime, and any other similar change in operation of air pollution control systems or the emissions unit itself that would affect emission and that is not consistent with the terms and conditions of the air emission license. The licensee shall notify the Department within two (2) days or the next state working day, whichever is later, of such occasions where such changes result in an increase of emissions. The licensee shall report all excess emissions in the units of the applicable emission limitation. [MEDEP Chapter 115]
- (15) Upon written request from the Department, the licensee shall establish and maintain such records, make such reports, install, use and maintain such monitoring equipment, sample such emissions (in accordance with such methods, at such locations, at such intervals, and in such a manner as the Department shall prescribe), and provide other information as the Department may reasonably require to determine the licensee's compliance status. [MEDEP Chapter 115]

Departmental
Findings of Fact and Order
Air Emission License
After-the-Fact

#### **SPECIFIC CONDITIONS**

#### (16) **Boilers**

A. Total fuel use for Boiler #1 and Boiler #4 shall not exceed 7,300 tons/yr at 40% moisture (or equivalent) of wood. Records of annual fuel use shall be kept on a 12-month rolling total basis. [MEDEP Chapter 115, BPT]

7

B. Emissions shall not exceed the following:

Emission Unit	Pollutant	lb/MMBtu	Origin and Authority
Boiler #1	PM	0.55	MEDEP Chapter 115, BPT
Boiler #4	PM	0.55	MEDEP Chapter 115, BPT

C. Emissions shall not exceed the following [MEDEP Chapter 115, BPT]:

Emission Unit	PM (lb/hr)	PM <sub>10</sub> (lb/hr)	SO <sub>2</sub> (lb/hr)	NO <sub>x</sub> (lb/hr)	CO (lb/hr)	VOC (lb/hr)
Boiler #1	4.62	4.62	0.21	4.12	5.04	0.14
Boiler #4	7.15	7.15	0.33	6.37	7.80	0.22

- D. BFS shall continuously operate the cyclone on the emissions from Boiler #1 whenever Boiler #1 is in operation. [MEDEP Chapter 115, BPT]
- E. BFS shall continuously operate the multiclone with ash re-injection on the emissions from Boiler #4 whenever Boiler #4 is in operation. [MEDEP Chapter 115, BPT]
- F. Visible emissions from Boiler #1 and Boiler #4 shall each not exceed 20% opacity on a six (6) minute block average, except for no more than two (2) six (6) minute block averages in a continuous 3-hour period. [MEDEP Chapter 101]

#### (17) **Fugitive Emissions**

Visible emissions from a fugitive emission source (including stockpiles and roadways) shall not exceed an opacity of 20%, except for no more than five (5) minutes in any 1-hour period. Compliance shall be determined by an aggregate of the individual fifteen (15)-second opacity observations which exceed 20 percent in any one (1) hour. [MEDEP Chapter 101]

## Departmental Findings of Fact and Order Air Emission License After-the-Fact

#### (18) General Process Sources

Visible emissions from any general process source shall not exceed an opacity of 20% on a six (6) minute block average basis, except for no more than one (1) six (6) minute block average in a 1-hour period. [MEDEP Chapter 101]

(19) BFS shall notify the Department within 48 hours and submit a report to the Department on a <u>quarterly basis</u> if a malfunction or breakdown in any component causes a violation of any emission standard (Title 38 MRSA §605).

8

#### (20) Annual Emission Statement

In accordance with MEDEP Chapter 137, the licensee shall annually report to the Department the information necessary to accurately update the State's emission inventory by means of:

1) A computer program and accompanying instructions supplied by the Department;

or

2) A written emission statement containing the information required in MEDEP Chapter 137.

Reports and questions should be directed to:

Attn: Criteria Emission Inventory Coordinator

Maine DEP

Bureau of Air Quality 17 State House Station Augusta, ME 04333-0017

Phone: (207) 287-2437

The emission statement must be submitted by July 1 or as otherwise specified in Chapter 137.

#### (21) Air Toxics Emission Statement

If BFS exceeds the thresholds for HAPs listed in Appendix A of MEDEP Chapter 137 in an inventory year, in accordance with MEDEP Chapter 137 the licensee shall report, no later than July 1 every three years (2005, 2008, 2011, etc.) or as otherwise stated in Chapter 137, the information necessary to accurately update the State's toxic air pollutants emission inventory by means of a written emission statement containing the information required in MEDEP Chapter 137.

NOTE: Based on emission factors developed by the Eastern Research Group (ERG) in their memo "Development of Average Emission Factors and Baseline

# Departmental Findings of Fact and Order Air Emission License After-the-Fact

Emission Estimates for the Industrial, Commercial and Institutional Boilers and Process Heaters National Emission Standard for Hazardous Air Pollutants" dated October 2002, BFS will most likely exceed the Chapter 137 thresholds of HAPs based on fuel burning alone should the facility exceed a firing rate of 1,403 tons of wood in a calendar year.

9

Reports and questions on the Air Toxics emissions inventory portion should be directed to:

Attn: Toxics Inventory Coordinator

Maine DEP

Bureau of Air Quality 17 State House Station Augusta, ME 04333-0017

Phone: (207) 287-2437

#### (22) Payment of Annual License Fee

This Order prepared by Lynn Ross, Bureau of Air Quality.

BFS shall pay the annual air emission license fee within 30 days of October 31<sup>st</sup> of each year. Pursuant to 38 MRSA §353-A, failure to pay this annual fee in the stated timeframe is sufficient grounds for revocation of the license under 38 MRSA §341-D, subsection 3.

DONE AND DATED IN AUGUSTA, MAINE THI	S DAY OF	2005.
DEPARTMENT OF ENVIRONMENTAL PROTEC	CTION	
DV.		
DAWN R. GALLAGHER, COMMISSION		
The term of this license shall be five (5) y	ears from the signature date	above.
PLEASE NOTE ATTACHED SHEET FO	R GUIDANCE ON APPEAL PR	OCEDURES
Date of initial receipt of application:	3/14/05	
Date of application acceptance:	3/24/05	
Date filed with the Board of Environmental	Protection:	